Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

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FM AMEMBASSY ADDIS ABABA

TO SECSTATE WASHDC IMMEDIATE 1889

CONFIDENTIAL ADDIS ABABA 12081

EXDIS

E.O. 11652: GDS

TAGS: PDIP, PFOR,ET,US

SUBJECT: AMBASSADOR GODLEY'S APPOINTMENT

REF: STATE 293484

- 1. WE ARE PROCEEDING TO TRY AND IMPLEMENT INSTRUCTIONS REFTEL. WILL INFORM. IN CIRCUMSTANCES, I WILL NOT SEEK SPECIAL APPOINTMENT WITH KIFLE, BUT WILL PLAN ON RAISING MATTER WITH HIM NEXT TIME I HAVE OCCASION TO DO SO.
- 2. RE POSSIBLE IMPACT OF ANNOUNCEMENT OF PCV WITHDRAWAL DECISION, I HAVE HAD OCCASION BEFORE (E.G. ADDIS 10770)
 TO RECORD MY JUDGMENT THAT EPMG WILL VERY PROBABLY INTERPRET WITHDRAWAL AS SIGN OF WEAKENING USG SUPPORT. STATE 290706 INTER ALIA EMPHASIZES OUR DESIRE FOR IMPROVED RELATIONS. I AM NOT SURE WE CAN HAVE IT BOTH WAYS UNLESS REASONS WE OFFER FOR PC WITHDRAWAL ARE SUFFICIENTLY PERSUASIVE TO STAND ON THEIR OWN MERITS. SUBSTANCE OF FORMAL NOTE CONTAINED PARA 5 STATE 14807 WHICH STILL SPEAKS OF JOB VIABILITY AND GENERAL SECURITY, EVEN THOUGH AUGMENTED BY STRONGER ORAL LANGUAGE, DOES NOT IN MY JUDGMENT PROVIDE SUCH A DEGREE OF PERSUASIVENESS.
- 3. EPMG ON OTHER HAND MAY NOT MAKE CONNECTION BETWEEN THE TWO MATTERS, ALTHOUGH I WOULD NOT COUNT ON IT, GIVEN OFTEN BYZANTINE TURNS OF ETHIOPIAN MIND. CONFIDENTIAL

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REASONS GIVEN US BY ETHIOPIANS THUS FAR FOR REQUESTING

WITHDRAWAL OF NOMINATION ON SURFACE APPEAR TO HAVE LITTLE TO DO WITH ISSUES SUCH AS PC WITHDRAWAL. BUT IF THERE ARE THOSE IN PMAC WHO THINK WE HAD SOME ULTERIOR MOTIVE IN NOMINATING AMBASSADOR GODLEY, AS SUGGESTED IN RECENT "AFRIQUE-SIE" ARTICLE (PARIS 35470) (WHICH SOME ELEMENTS HERE ARE PERFECTLY CAPABLE OF BELIEVING), THEY MAY USE PC DECISION AS CASE IN POINT WHICH, AS MEKBIB PUT IT, WOULD THEN PROVIDE "AMMUNITION FOR THOSE ELEMENTS WHO WANT TO CAUSE TROUBLE FOR US-ETHIOPIAN RELATIONS."

4. DIVINING THE ETHIOPIAN MIND IS A DIFFICULT THING TO DO. HOWEVER, I DOUBT THAT ANNOUNCEMENT OF PC WITHDRAWAL IS LIKELY TO CONTRIBUTE TO A FAVORABLE PMAC DECISION ON GODLEY APPOINTMENT. WHETHER IT WOULD BE UNHELPFUL IS LESS CLEAR, BUT I BELIEVE THERE WOULD BE SOME RISK OF MISINTERPRETATION I VOLVED. TIENKEN

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